

Message Text

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ACTION EUR-12

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FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC IMMEDIATE 1481
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY PARIS
AMEMBASSY ROME
USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 4686

FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

E.O. 11652: GDS
TAGS: CSCE
SUBJECT: BELGRADE CSCE: JULY 12

SUMMARY: NEUTRAL/NON-ALIGNED (NNA) DISTRIBUTED DRAFT WORK
PROGRAM FOR INITIAL SIX WEEKS OF MAIN MEETING. INFORMAL
DRAFTING GROUP DISCUSSED FIRST HALF OF NNA ORGANIZATIONAL
PAPER INCONCLUSIVELY WITH POLISH REP SIGNALLING WILLINGNESS
OF WARSAW PACT TO ACCEPT FIVE WORKING BODIES AND SOVIET REP
REPEATING, STRONGLY, REQUIREMENT THAT THESE BODIES BE
CLEARLY SUBORDINATE TO PLENARY IN IMPORTANCE AND IN TASKS
ASSIGNED THEM. FRENCH PROPOSED LANGUAGE DESCRIBING
FUNCTIONS OF PLENARY IN MORE DETAIL WHICH MANY DELEGATIONS
INDICATED THEY WOULD STUDY. END SUMMARY.

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1. DRAFT ANNEX TO THEIR ORGANIZATION PJXER WHICH NNA
CIRCULATED AT INFORMAL AFTERNOON DRAFTING GROUP (MORNING
PLENARY ADJOURNED WITHOUT SPEAKERS) COVERS FIRST SIX
WEEKS OF MAIN MEETING. IT WOULD PROVIDE, IN FIRST SIX
WEEKS, FOR 29 PLENARY SESSIONS, FOR 25 SESSIONS OF EACH OF
WORKING GROUPS ON THREE BASKETS OF FINAL ACT, FOR 7

SESSIONS OF WORKING GROUP ON MEDITERRANEAN AND FOR 4 SESSIONS OF WORKING GROUP ON FOLLOW-UP. FIRST TWO WEEKS WOULD BE ENTIRELY DEVOTED TO PLENARIES (INITIAL WEEK OF OPENING PUBLIC STATEMENTS AND ONE WEEK OF CLOSED GENERAL DEBATE TO BEGIN THROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND NEW PROPOSALS). COMMITTEES WOULD BEGIN IN THIRD WEEK, AND GENERAL PATTERN WOULD PROVIDE EQUAL NUMBER OF MEETINGS FOR EACH OF THREE BASKETS AND DISTINCTLY LESSER TREATMENT FOR MEDITERRANEAN AND FOLLOW-UP. EMPHASIS WOULD SWING CLEARLY, AS AUSTRIAN REP POINTED OUT, FROM PLENARIES TO WORKING GROUPS AFTER FIRST TWO WEEKS.

2. DETAILED DRAFT WORK PROGRAM DREW LITTLE DIRECT COMMENT JULY 12, HOWEVER, EXCEPT FOR SOVIET STATEMENT THAT IT PROVIDED FAR TOO MUCH WORK FOR WORKING BODIES AND FAR TOO LITTLE FOR PLENARIES. DEBATE FOCUSED ON MORE GENERAL QUESTION OF RELATIONSHIP OF WORKING BODIES TO PLENARY. POLISH REP, WHO HAS OFTEN BEEN USED BY WARSAW PACT IN PREPARATORY MEETING TO SIGNAL FLEXIBILITY BEFORE SOVIETS THEMSELVES ARE READY TO MOVE, STATED THAT HIS DEL COULD ACCEPT MAIN THRUST OF PARA. 2 OF NNA DRAFT ORGANIZATION PAPER, NAMELY, THAT THERE WOULD BE FIVE SUBSIDIARY BODIES WHICH WOULD ASSIST PLENARY. HE SUGGESTED THAT PARA. 2 BE REVISED TO READ THAT ITEMS WILL BE DEALT WITH BY PLENARY AND "ALSO" BY WORKING
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GROUPS AND THAT "IT IS DECIDED THAT PLENARY WILL SET UP WORKING GROUPS ON" FIVE AREAS INDICATED IN NNA DRAFT. POLISH REP ALSO URGED THAT PARA. 2 INCLUDE MORE DETAILED DEFINITION OF PLENARY'S COMPETENCE, IN ORDER TO MAKE CLEAR THAT IT WAS TO BE MAIN BODY FOR ENTIRE LENGTH OF MEETING. HE ALSO SUGGESTED THAT LANGUAGE ON POSSIBILITY OF OTHER SUBSIDIARY WORKING BODIES BEING ESTABLISHED DURING MEETING BE MODIFIED TO PROVIDE, IN EFFECT, THAT ONLY PLENARY, NOT INDIVIDUAL WORKING GROUP, COULD DECIDE TO ESTABLISH SUCH A BODY.

3. FRENCH REP CIRCULATED LANGUAGE AMENDING PARA. 2 OF NNA DRAFT. FRENCH PROPOSAL WENT PART WAY TOWARD EASTERN WISH OF DEFINING PLENARY FUNCTIONS AND PROVIDING THAT PLENARY WOULD MEET AT LEAST THREE TIMES WEEKLY DURING MEETING (NNA HAD SAID TWICE WEEKLY). MAIN THRUST OF FRENCH PAPER, HOWEVER, WAS ALONG WESTERN AND NNA LINES, NAMELY, THAT DURING GENERAL DEBATE AT BEGINNING OF THOROUGH EXCHANGE OF VIEWS ON IMPLEMENTATION AND NEW PROPOSALS, PLENARY WOULD CONSIDER EACH

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C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 4686

FOR EUR/RPM, EUR/SOV

FROM USDEL CSCE

BASKET OF FINAL ACT SEPARATELY, AND THAT IT WOULD COOR-
DINATE WORKING GROUPS AND RECEIVE THEIR REPORTS WITHOUT
OTHERWISE KEEPING THEM ON TOO TIGHT A LEASH. POLISH RE
AND SEVERAL NNA INDICATED THEY WOULD STUDY FRENCH DRAFT
FURTHER.

4. SOVIET REP (VORONTSOV) MADE FOLLOWING POINTS IN
LENGTHY INTERVENTION: PREPARATORY MEETING SHOULD NOT BE
HYPNOTIZED BY GENEVA PRECEDENTS. BELGRADE MEETING IS
NEW PHENOMENON WHICH REQUIRES ITS OWN ORGANIZATIONAL
PROCEDURES. FRENCH REMARKS WERE HEARD WITH GREAT
SATISFACTION, SINCE THEY INDICATED IMPORTANCE OF UNDER-
LINING PRIMARY ROLE OF PLENARY. BUT NOTE WITH CON-
CERN THAT SPIRIT OF GENEVA IS STILL IN AIR, AND WE ARE
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STARTING TO DEPRIVE PLENARY OF REAL WORK. PLENARY

WHICH REIGNED AND RULED BUT WHICH DID NOT DO BULK OF WORK AT MEETING WOULD BE FULLY UNACCEPTABLE TO SOVIET DEL. PLENARY MUST BE CHIEF PLACE FOR THAT EXCHANGE OF VIEWS WHICH IS MAIN WORK OF BELGRADE MEETING. IT MUST NOT BECOME LIKE COORDINATING COMMITTEE DURING GENEVA PHASE OF CSCE. VORONTSOV CONTINUED THAT DRAFT NNA ANNEX GIVES EXTREME OVERLOAD OF WORK TO WORKING GROUPS. IF THEY ARE TO HAVE SO MANY SESSIONS, ENTIRE BELGRADE MEETING SHOULD BE OVER IN SIX WEEKS. PREPATORY MEETING MUST GIVE PLENARY MORE WORK AND SHOULD DRAFT BRIEF STATEMENT DEFINING SUBSIDIARY ROLE OF WORKING GROUPS AND HOW THEY WILL CARRY OUT MANDATE GIVEN THEM BY PLENARY.

5. FRG REP PROPOSED REVISION OF PARAS. 1 AND 5 OF NNA ORGANIZATION PAPER TO MAKE CLEARER THAT CONTRIBUTIONS OF ECE AND UNESCO WILL BE HEARD IN OPEN PLENARY AFTER OPENING PUBLIC STATEMENTS OF REPS OF 35 PARTICIPATING STATES AND THAT CONTRIBUTIONS OF NON-PARTICIPATING MEDITERRANEAN STATES WOULD BE HEARD IN CLOSED PLENARY DURING THIRD WEEK OF MEETING. FRG PROPOSAL TO CLARIFY TIMING WAS WELCOMED BY SEVERAL DELS, BUT MALTESE OBJECTED TO IMPLICATION IN FRG REVISION THAT NON-PARTICIPATING MEDITERRANEAN STATES WOULD BE ABLE TO MAKE CONTRIBUTIONS ONLY TO PLENARY. MALTESE AND SPANISH SAID THEY WISHED TO SEE SOME FORM OF CONTRIBUTION BY NON-PARTICIPATING MEDITERRANEAN STATES TO MEDITERRANEAN COMMITTEE, AND ROMANIANS INDICATED THAT THEY WISHED TO SEE POSSIBILITY FOR RELEVANT WORKING GROUPS ALSO TO CARRY ON "REAL DIALOGUE" DURING WORKING GROUP SESSIONS WITH ECE AND UNESCO.

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6. IN BRIEF DISCUSSION AT END OF MEETING ON PARAS. 3-4 OF ORGANIZATION PAPER, U.S. REP FOR TACTICAL REASONS SUGGESTED FURTHER STRENGTHENING OF PHRASE "IN ACCORDANCE WITH THE STRUCTURE AND SEQUENCE OF THE FINAL ACT." (WE HAD BEEN INFORMED PREVIOUSLY BY NEUTRALS THAT EASTERN BLOC WISHED TO DELETE THIS PHRASE, AND WE WANTED TO COUNTER-BALANCE THE EASTERN POSITION.) GDR REP, SUPPORTED BY HUNGARIAN REP, THEN PROPOSED THAT THIS SENTENCE OF PARA. 3 SHOULD SAY MERELY THAT WORKING BODIES WILL DEAL WITH THAT ITEM "IN ACCORDANCE WITH THE FINAL ACT." EFFECT OF THAT CHANGE WOULD BE TO BLUR REQUIREMENT IN PRESENT NNA LANGUAGE THAT THOROUGH EXCHANGE OF VIEWS FOLLOW LOGICAL, SEQUENTIAL PATTERN, CHAPTER BY CHAPTER THROUGH FINAL ACT. GDR AND HUNGARIAN REPS ALSO URGED THAT PARA. 4 OF ORGANIZATION PAPER SHOULD REFER IN STRONGER WAY TO GENERAL DEBATE

WHICH WOULD OPEN CONSIDERATION OF AGENDA ITEM ON IMPLEMENTATION AND NEW PROPOSALS AND THAT COMMITTEES SHOULD NOT START BEFORE END OF THIRD WEEK.

7. WE WILL TRANSMIT TEXTS OF PROPOSED FRENCH AND FRG AMENDMENTS TO NNA ORGANIZATIONAL PAPER BY SEPTTEL.
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